Purposes of an Actuarial Valuation

- Measure assets and liabilities at single date
- Evaluate funding progress and sufficiency of statutory fixed contribution rates. Determine any additional District funding requirements.
- Analyze experience (actual vs. expected) in last year
- Report on trends in assets, liabilities and contributions
OSERS Funding

- Members contribute 9.78% of pay
- State of Nebraska contributes 2.00% of pay
- Nebraska statutes provide that the School District shall contribute the greater of:
  - 101% of the contributions made by members or
  - Amount necessary to maintain the solvency of the System, as determined annually by the Board upon recommendation of the Actuary and Trustees.
    * Actuarial contribution rate is used to determine the contribution necessary to maintain the solvency of the system
Actuarial Valuation

- Snapshot picture of the system as of a single date (January 1, 2018)
- Statistical projection of the timing and amount of all future benefits to be paid
  - Uses one set (best estimate) of many assumption sets that could be considered reasonable
  - Assumptions used impact results
  - Variations are to be expected from year to year as assumptions are long-term in nature
- Evaluation of funding progress and sufficiency of scheduled contributions
General Findings

- Despite a return of 10% on market value of assets, the return on the actuarial value of assets was 4.2%:
  - Resulted in an actuarial loss of $44 million
  - Deferred investment experience loss is now $131 million (11% of market value), down from $189 million in prior valuation

- Actuarial loss on liabilities largely due to retirement experience and actual salary increases that were higher than expected:
  - Liability loss of $12 million increased the UAAL

- Funded ratio decreased slightly from 65% last year to 64% in this valuation

- Result is an increase in the actuarial contribution rate from 26.29% to 27.05%
January 1, 2018 Valuation

- No changes to actuarial assumptions or methods

- 2017 Legislative session created a new benefit structure for members hired on or after July 1, 2018
  - Changed minimum age from 55 to 60 for retirement under Rule of 85
  - No members currently under this benefit structure so no impact on the 2018 valuation
  - This change lowers the normal cost rate for new hires so over time, the cost to the System is expected to decrease slightly
# Active Membership

<table>
<thead>
<tr>
<th></th>
<th>1/1/2018</th>
<th>1/1/2017</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Certificated</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>- Tier 1</td>
<td>3,247</td>
<td>3,469</td>
</tr>
<tr>
<td>- Tier 2</td>
<td>988</td>
<td>1,023</td>
</tr>
<tr>
<td>- Tier 3</td>
<td>637</td>
<td>316</td>
</tr>
<tr>
<td>- Total</td>
<td>4,872</td>
<td>4,808</td>
</tr>
<tr>
<td><strong>Classified</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>- Tier 1</td>
<td>1,589</td>
<td>1,751</td>
</tr>
<tr>
<td>- Tier 2</td>
<td>701</td>
<td>736</td>
</tr>
<tr>
<td>- Tier 3</td>
<td>407</td>
<td>167</td>
</tr>
<tr>
<td>- Total</td>
<td>2,697</td>
<td>2,654</td>
</tr>
<tr>
<td><strong>Total Actives</strong></td>
<td>7,569</td>
<td>7,462</td>
</tr>
</tbody>
</table>

Tier 1: became a Member before July 1, 2016.
Tier 2: became a Member on/after July 1, 2016 and before July 1, 2018
Tier 3: became a Member on/after July 1, 2018
# Total Membership – OSERS

<table>
<thead>
<tr>
<th>Category</th>
<th>January 1, 2018</th>
<th>January 1, 2017</th>
<th>% Change</th>
</tr>
</thead>
<tbody>
<tr>
<td>Actives</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>- Certificated</td>
<td>4,872</td>
<td>4,808</td>
<td>1.3%</td>
</tr>
<tr>
<td>- Classified</td>
<td>2,697</td>
<td>2,654</td>
<td>1.6%</td>
</tr>
<tr>
<td>- Total Actives</td>
<td>7,569</td>
<td>7,462</td>
<td>1.4%</td>
</tr>
<tr>
<td>Retirees and Disabled Members</td>
<td>4,426</td>
<td>4,295</td>
<td>3.1%</td>
</tr>
<tr>
<td>Beneficiaries</td>
<td>252</td>
<td>247</td>
<td>2.0%</td>
</tr>
<tr>
<td>Inactive Vested Members</td>
<td>1,043</td>
<td>1,035</td>
<td>0.8%</td>
</tr>
<tr>
<td>Inactive Non-Vesteds</td>
<td>413</td>
<td>347</td>
<td>19.0%</td>
</tr>
<tr>
<td>Total</td>
<td>13,703</td>
<td>13,386</td>
<td>2.4%</td>
</tr>
</tbody>
</table>
Actuarial Value of Assets

- Market value is not used directly in the valuation due to volatility in market returns
  - Would create extreme volatility in actuarial contribution rate and, therefore, the additional District contribution
  - Smoothing method allows the ups and downs in market returns to average out over time
  - Helps create stability and predictability in the District’s contribution rate

- Current method = Expected asset value (based on assumed return) + 25% of the difference between actual market value and expected asset value
  - Equivalent to 75% of Expected Value + 25% Market Value
  - Nebraska Schools uses a 5-year smoothing method
Asset Smoothing Method
OSERS vs NPERS

Assumes 7.50% return in all future years.
Return of 19% in 2018 permits actuarial value to return to market value in the 2019 valuation. Historical returns are then used to model the smoothing of actual vs expected returns.
Market vs Actuarial Rate of Return
# System Assets

($ in millions)

<table>
<thead>
<tr>
<th></th>
<th>Market</th>
<th>Actuarial</th>
</tr>
</thead>
<tbody>
<tr>
<td>Assets, 1/1/17</td>
<td>$ 1,149</td>
<td>$ 1,338</td>
</tr>
<tr>
<td>▪ Contributions</td>
<td>92</td>
<td>92</td>
</tr>
<tr>
<td>▪ Benefit Payments</td>
<td>(121)</td>
<td>(121)</td>
</tr>
<tr>
<td>▪ Administrative Expenses</td>
<td>(2)</td>
<td>(2)</td>
</tr>
<tr>
<td>▪ Investment Income</td>
<td>116</td>
<td>58</td>
</tr>
<tr>
<td>Assets, 1/1/18</td>
<td>$ 1,234</td>
<td>$ 1,365</td>
</tr>
</tbody>
</table>

Estimated Rate of Return

- + 10.1%
- + 4.2%

Unrecognized investment loss at 1/1/18 is $131 million.
## Funded Status
($ in millions)

<table>
<thead>
<tr>
<th></th>
<th>January 1, 2018</th>
<th>January 1, 2017</th>
</tr>
</thead>
<tbody>
<tr>
<td>Actuarial Accrued Liability (AAL)</td>
<td>$ 2,136</td>
<td>$ 2,051</td>
</tr>
<tr>
<td>Actuarial Value of Assets (AVA)</td>
<td><strong>1,365</strong></td>
<td><strong>1,338</strong></td>
</tr>
<tr>
<td>Unfunded Actuarial Accrued Liability</td>
<td>$ 771</td>
<td>$ 713</td>
</tr>
<tr>
<td>Funded Ratio: Actuarial Assets/AAL</td>
<td>64%</td>
<td>65%</td>
</tr>
<tr>
<td>Funded Ratio: Market Value/AAL</td>
<td>58%</td>
<td>56%</td>
</tr>
</tbody>
</table>

Numbers may not add due to rounding
The increase in 2007 reflects resetting actuarial value to market value. The decline from 2007 to 2012 reflects the impact of the Great Recession and the decrease in 2017 is due to the change in assumptions, which included lowering the investment return assumption from 8.0% to 7.5%.
## Change in UAAL ($ in millions)

<table>
<thead>
<tr>
<th>UAAL, 1/1/2017</th>
<th>$    713</th>
</tr>
</thead>
<tbody>
<tr>
<td>▪ Expected increase from amortization method</td>
<td>$        7</td>
</tr>
<tr>
<td>▪ Contributions less than actuarial rate</td>
<td>$        3</td>
</tr>
<tr>
<td>▪ Investment experience</td>
<td>$        44</td>
</tr>
<tr>
<td>▪ Liability experience</td>
<td>$        12</td>
</tr>
<tr>
<td>▪ Other experience</td>
<td>$       (8)</td>
</tr>
<tr>
<td>UAAL, 1/1/2018</td>
<td>$    771</td>
</tr>
</tbody>
</table>

**UAAL = Unfunded Actuarial Accrued Liability**
Actuarial Contribution Rate

- Normal cost – ongoing cost for active members

- UAAL Payment – payment to fund the UAAL based on the Board of Trustees’ funding policy
  - Level percent of payroll (increasing dollars)
  - “Layered” approach
    - Legacy UAAL is amortized over a closed 30-year period that began with the September 1, 2013 valuation (26 years remain)
    - All ensuing UAAL bases are amortized over a new closed 25-year period commencing on the respective valuation date
**Actuarial Required Contribution**

($ in millions)

<table>
<thead>
<tr>
<th></th>
<th>1/1/2018</th>
<th>1/1/2017</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Actuarial Contribution Rate</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>• Normal Cost</td>
<td>13.00%</td>
<td>13.07%</td>
</tr>
<tr>
<td>• Amortization of UAAL</td>
<td>14.05%</td>
<td>13.22%</td>
</tr>
<tr>
<td>• Total Contribution Rate</td>
<td>27.05%</td>
<td>26.29%</td>
</tr>
<tr>
<td><strong>Statutory Member Rate</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>(9.78%)</td>
<td>(9.78%)</td>
</tr>
<tr>
<td><strong>Statutory Employer Rate</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>(101% of member rate)</td>
<td>(9.88%)</td>
<td>(9.88%)</td>
</tr>
<tr>
<td><strong>Statutory State Rate</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>(2.00%)</td>
<td>(2.00%)</td>
</tr>
<tr>
<td><strong>Additional Required District Contribution</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>• Contribution Shortfall/(Margin)</td>
<td>5.39%</td>
<td>4.63%</td>
</tr>
<tr>
<td>• Projected Pay for Plan Year</td>
<td>$ 350</td>
<td>$ 336</td>
</tr>
<tr>
<td>• Additional Required District Contribution</td>
<td>$ 18.9</td>
<td>$ 15.5</td>
</tr>
</tbody>
</table>
# Results Using Market Value of Assets
($ in millions)

<table>
<thead>
<tr>
<th></th>
<th>Actuarial Value of Assets</th>
<th>Market Value of Assets</th>
</tr>
</thead>
<tbody>
<tr>
<td>Actuarial Accrued Liability (AAL)</td>
<td>$ 2,136</td>
<td>$ 2,136</td>
</tr>
<tr>
<td>Value of Assets</td>
<td>1,365</td>
<td>1,234</td>
</tr>
<tr>
<td>Unfunded Actuarial Accrued Liability</td>
<td>$ 771</td>
<td>$ 902</td>
</tr>
<tr>
<td>Funded Ratio: Assets/AAL</td>
<td>64%</td>
<td>58%</td>
</tr>
<tr>
<td>Normal Cost Rate</td>
<td>13.00%</td>
<td>13.00%</td>
</tr>
<tr>
<td>UAAL Contribution Rate</td>
<td>14.05%</td>
<td>16.46%</td>
</tr>
<tr>
<td>Actuarial Contribution Rate</td>
<td>27.05%</td>
<td>29.46%</td>
</tr>
<tr>
<td>Total Statutory Contribution Rate</td>
<td>(21.66%)</td>
<td>(21.66%)</td>
</tr>
<tr>
<td>Contribution Shortfall</td>
<td>5.39%</td>
<td>7.80%</td>
</tr>
<tr>
<td>Additional Contribution</td>
<td>$18.9M</td>
<td>$27.3M</td>
</tr>
</tbody>
</table>
Comments

- Funded status held steady
  - Actuarial loss on smoothed value of assets
  - Actuarial loss on liabilities
  - District shortfall contribution of 5.39% of payroll ($18.9M)

- Cost impact of new Tiers will unfold over time as more members and payroll reside in those Tiers

- Given deferred investment experience, additional District contributions, in increasing amounts, are likely in the foreseeable future